



U.S. Senate Committee on Appropriations

PRESS RELEASE

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Highlights of FY 2009 Supplemental Chairman's Mark

Bill Total: \$91.3 billion

President's Request: \$89.9 billion (Includes \$5 billion IMF request)

Department of Defense

- Provides \$73 billion in new non-emergency, discretionary spending authority for the Department of Defense for functions under the Defense Subcommittee's jurisdiction
- Fully funds current deployments in Iraq and Afghanistan and covers the addition of 21,000 troops in Afghanistan
- Transfers \$700 million that the Administration proposed be appropriated to the Department of Defense for transfer to other executive agencies directly to those agencies to expedite execution of those missions
- Provides \$2.5 billion in Special Transfer Authority
- Provides \$331.9 million to fund high priority intelligence, surveillance and reconnaissance initiatives
- Provides an additional \$1.9 billion to cover identified military personnel shortfalls

Title I – Military Personnel:

\$18 billion

- Provides pay and allowances for mobilized Reservists and Guardsmen and special pay and allowances for deployed active duty personnel
- Supports required Pre- and Post-Mobilization Training for Reserve and Guard units
- Funds the completion of Army and Marine Corps growth efforts

Title II – Operation and Maintenance:

\$33.8 billion

- Fully funds key readiness programs critical to prepare forces for combat operations and other missions: OPTEMPO flying hours and steaming days, depot maintenance, training, spare parts, and base operations

- Includes funding for approved and announced additional units to support the troop expansion into Afghanistan. These include one-time costs to establish facilities and theater infrastructure as well as increased support contracts for new force levels
- Provides \$3.6 billion for the Afghanistan and \$1 billion for the Iraq Security Forces Funds to train and equip Afghan and Iraqi Security Forces and assist their governments in assuming greater responsibility for their nation's security
- Provides \$400 million for the Pakistan Counterinsurgency Capability Fund to train and equip the Pakistan security forces. This will transfer to the Department of State in FY 2010
- Provides \$50 million for facilitating the closure of the Guantanamo Bay detention facility, contingent on a plan from the Secretary of Defense on the use of the funds and restrictions on the relocation of prisoners.
- Fully funds the Commander's Emergency Response Program

Title III – Procurement:

\$21.9 billion

Aircraft

- Funds the replacement of helicopters lost in contingency operations
- Funds procurement to replace a lost Navy P-3 special project aircraft.
- Adds \$246 million for additional P-3 wing kits and installations
- Funds Large Aircraft Infrared Countermeasure (LAIRCM) kits for Navy and Marine Corps aircraft
- Funds procurement of 4 F-22 aircraft and deletes funding for production line shut-down
- Funds 6 C-12 aircraft for the Air Force irregular warfare mission
- Funds 10 Reapers with associated ground control systems for the Air Force
- Funds LAIRCM kits for Air Force C-5s; partially funds LAIRCM for C-130 aircraft and deletes kits for the C-17 aircraft

Weapons/Missiles

- Funds the Army's Common Remotely Operated Weapons Station
- Fully funds the Marine Corps' LW 155 unfunded requirement
- Provides a total of \$1.5 billion for the purchase of ammunition and missiles to replenish war expenditures and reserve stockpiles

Vehicles/Force Protection

- Provides \$188.1 million for the Army's Family of Medium Tactical Vehicles
- Funds the Army's Family of Heavy Tactical Vehicles request.
- Reduces funds for non-combat losses of the High Mobility Multi-Purpose Wheeled Vehicle (HMMWV)
- Funds the Stryker program request
- Funds the Mine Protection Vehicle Family program and the Heavy Expanded Mobility Tactical Truck Extended Service Program
- Funds the Bradley Fighting Vehicle modification program

- Funds the Abrams Tank Upgrade and modification program requests
- Provides \$4.2 billion for MRAPS, an addition of \$1.55 billion to the request for M-ATVs in Afghanistan
- Funds Marine Corps LAV force protection upgrades

Title IV – Research, Development, Test and Evaluation: \$900 million

- Provides \$61 million to purchase 2 aircraft and outfit them with an enhanced communications payload in response to a CENTCOM urgent operational need

Title V – Revolving and Management Funds: \$861 million

- Provides funds for the re-stocking of spares and repair parts essential to the operational readiness of combat vehicles and equipment in Army Prepositioned Stocks, commercial leases over international fiber networks to provide bandwidth to CENTCOM, operations at the Kuwait Defense Distribution Center and Consolidated Shipping Point, and fuel transportation and fuel combat losses

Title VI – Other Department of Defense Programs:

Defense Health Programs \$900 million

Drug Interdiction and Counter-Drug Activities \$123 million

- For Drug Interdiction and Counter-drug activities in Afghanistan, Pakistan, and Central Asia

Pandemic Preparedness and Response

As requested by the President, the bill provides \$1.5 billion for preparation for and response to a global disease pandemic, including for the H1N1 influenza virus. While the ultimate threat of H1N1 is still uncertain, funding could support activities such as supplementing antiviral stockpiles, vaccine development, and international efforts to stem the outbreak. While the President requested a lump-sum appropriation and the authority to make funding allocations between federal agencies, the bill provides specific funding levels for such agencies as follows:

- Department of Health and Human Services: \$900M
- Department of Homeland Security: \$190M
- Department of Agriculture: \$100M
- Food and Drug Administration: \$50 M
- Department of Veterans Affairs: \$110M
- United State Agency for International Development: \$150M

Border Security

- The President requested \$350,000,000 for unspecified purposes related to activities on the Southwest border. He requested that the funds be appropriated to the Department of Defense, for transfer to appropriate agencies. The Committee has included \$350,000,000 for specific purposes in the relevant Departments.
- To support the effort to combat violence and drug trafficking on the Southwest border, and also ensure that security gaps are not created elsewhere in this country, the Committee includes a total of \$250,000,000 in resources to further address this problem.
- The Committee includes \$140,000,000 for the Department of Homeland Security to hire additional investigators, officers, and intelligence personnel to expand Border Enforcement Support Teams and other anti-smuggling and anti-violence initiatives. Funds are also included for additional vehicle inspection and personal protection equipment, Coast Guard High Endurance Cutter maintenance, as well as to pay for overtime, temporary duty, and additional flight hours of surveillance equipment. Finally, funds are included for State, local, and tribal law enforcement agencies on the Southwest border to coordinate security efforts with the Federal Government.
- The Committee includes \$100,000,000 for the Department of Justice to hire additional agents and investigators to apprehend violent fugitives and drug traffickers. In addition, funds are included to upgrade technology to facilitate cooperation with Mexican law enforcement officials. Existing joint law enforcement investigations have resulted in the apprehension of high ranking members of drug cartels who are engaged in illicit gun trafficking and illegal drug smuggling. Funds are also included to provide additional security to Federal judges and other judicial personnel who have experienced heightened threats due to the escalating violence along the Southwest border. Finally, funds are included to cover detention costs of a significant increase in new bookings due to ramped up immigration enforcement and arrests of drug traffickers and violent gang members on the Southwest border. The Committee includes \$10,000,000 for the Judiciary to help address the impact on the Federal court system of projected growth in the criminal caseload associated with the additional Immigration and Customs Enforcement, Drug Enforcement Administration, and Bureau of Alcohol, Tobacco, and Firearms agents and U.S. Attorneys that are being added to offices on the Southwest border.
- In addition, the Committee includes \$100,000,000 for the Department of Health and Human Services and the Department of Homeland Security for the increased costs of implementing the Trafficking Victims Protection Reauthorization Act, which became law on December 23, 2008. This law has resulted in the need to pay additional shelter and transportation costs for an estimated 3,400 additional unaccompanied alien children, primarily on the Southwest border.

State, Foreign Operations (A more comprehensive summary of this section is available on the Committee's website)

- The Department of State and Foreign Operations title of the supplemental totals \$6.878 billion to address urgent diplomatic, humanitarian, development and security requirements in countries and regions where U.S. security interests are facing major challenges. It includes \$1.5 billion to support the surge in civilian diplomatic and development personnel that the President and Secretary of State have requested for Afghanistan, Pakistan and Iraq. Of these funds, \$325.5 million is for additional personnel and \$820.5 million is for embassy expansion, construction and security, particularly in Karachi, Peshawar, and Lahore. In addition, the bill provides \$1.0 billion for relief, reconstruction and development programs in Afghanistan, \$506.5 million for Pakistan, and \$470 million for Iraq, and requires reports on performance by the governments of Afghanistan and Pakistan and matching funds from the government of Iraq.
- The bill provides \$876.9 million to pay arrears and shortfalls of international peacekeeping missions, including in Somalia, which will make the U.S. current in its payments for these critical missions.
- The bill provides \$715 million, the amount requested, for relief and reconstruction for the West Bank and Gaza (with a prohibition on aid to Hamas), \$150 million for aid for Jordan, and \$50 million for the Global Fund to Fight AIDS, TB and Malaria.

International Monetary Fund (IMF)

The President requested Congress to support changes to the level of borrowing authority for the International Monetary Fund (IMF) to enable the IMF to respond to grave threats to the stability of the international monetary system, particularly in developing countries severely impacted by the financial crisis. The bill provides for an increase in the U.S. quota in the IMF, as requested, of approximately 5 billion in Special Drawing Rights (SDRs) (valued at about \$8 billion) in order to maintain the U.S. current voting share and veto power within the organization.

The bill also provides for loans to the IMF, as requested, of the dollar equivalent of up to 75 billion SDRs. This will enable the U.S. to increase its share of the New Arrangements to Borrow, which establishes a set of credit lines extended to the IMF, from approximately \$10 billion (6.6 billion in SDRs) to the equivalent of \$100 billion.

The bill also authorizes the Secretary of the Treasury to agree to the sale of 12,965,649 ounces of the IMF's gold. Since the IMF relies primarily on income from lending to finance lending activities and expenses, the sale of gold will finance an endowment the return on which will fund a portion of IMF administrative expenses and expand the IMF's investment authority. A portion of the sale of gold would also be used to address the short-term financing needs of low-income countries.

Military Construction

- Includes \$2.25 billion, primarily to support combat operations in Afghanistan, to construct warrior support facilities in the United States, and to build child development centers at military installations in the United States and overseas. Following are the highlights:
- **Afghanistan** – The bill fully funds the President’s request of \$860.5 million for Army and Air Force military construction projects in Afghanistan to sustain current operations and to provide additional facilities to support the projected surge of U.S. military forces into Afghanistan.
- **Quality of Life Projects** – The bill includes \$765 million, fully funding the President’s request, to construct 9 warrior support facilities in the United States and 25 child development centers at military installations in the United States and overseas. The child care facilities, one of the top priorities for military families, will provide spaces for more than 5,000 children.
- **Walter Reed Medical Center**– The Committee recommendation includes \$230.9 million to complete construction of the Walter Reed National Military Medical Center at Bethesda, including a Warrior Transition Center, and the Fort Belvoir, VA, Community Hospital.
- **Cybersecurity** – The bill includes \$181.5 million to begin construction of a National Security Agency data center to support the Comprehensive National Cybersecurity Initiative.
- **NATO Security Investment Program** – The Committee recommendation includes \$100 million requested by the President to backfill a shortfall in funding for the NATO Security Investment Program due to currency exchange losses.

Interior, Environment & Related Agencies

- The bill provides \$250 million for emergency firefighting activities, the amount requested by the president. The funds are supplemental and only become available when previously appropriated funds are exhausted. For fiscal year 2009, Congress has thus far appropriated approximately \$1.6 billion for fire suppression. These additional funds will bring that total to a little over \$1.8 billion, which is the average amount actually spent by the Forest Service and the Interior Department over the last 3 fiscal years, and will match the amount requested by the administration for fiscal year 2010. These funds should forestall the need for these agencies to have to borrow funds from other accounts to pay for fighting fires.

Agriculture

- The legislation includes \$700 million for international humanitarian food assistance under the PL-480 program. This appropriation is \$400 million higher than the President's recommendation. This does take into account the amount necessary for the U.S. to meet its historical level of food aid contributions in relation to world hunger demands and the acknowledgement by Secretary Clinton to the committee that food aid-related conditions are worsening. The Subcommittee's recommendation also includes language to make available an additional \$77 million to the Emergency Conservation Program for flood recovery in the upper plains states and other regions of the country.

Energy and Water Development

- The Energy and Water Development Title of the FY 2009 War Supplemental includes \$932 million, of which \$843 million is for the Corps of Engineers, and \$89.5 million is for the Department of Energy programs. Funding for the Corps of Engineers was not requested by the Administration. These funds are essential for the Corps of Engineers to address the consequences of natural disasters around our nation. About \$38.4 million will permit the Corps to dredge navigation channels and repair damage to Corps projects nationwide; \$315.3 million will support emergency operations, repair and rehabilitate eligible projects and other activities in response to natural disasters; and \$489 million is for hurricane and storm damage reduction measures for the Mississippi Gulf Coast.
- The administration did request \$89.5 million for Nuclear Nonproliferation activities, of which the Committee supports \$55 million for new counter-proliferation opportunities in Russia and other countries of concern. The Committee has redirected \$34.5 million from continued disablement and dismantlement of North Korea's plutonium program toward the Department's nuclear intelligence efforts. Given the active nuclear programs in North Korea, Iran and other nations, increasing this intelligence capability is timely. Finally, the administration requested the authority to redirect \$21.5 million within the Strategic Petroleum Reserve account to repair buildings and equipment in Louisiana and Texas damaged by Hurricanes Gustav and Ike. The Committee supports this request.

Commerce, Justice, Science

- The Commerce, Justice, Science (CJS) portion of the supplemental totals \$232 million, of which: \$17 million is to support ongoing counterterrorism activities in Iraq, Afghanistan and the United States; \$30 million is for Department of Justice responsibilities required by the President's Executive Orders related to the reviews of Guantanamo Bay detainees and interrogation policies; \$100 million is to hire Federal agents and investigators to apprehend violent fugitives and drug traffickers on the Southwest border and to provide additional security to judges and judicial personnel; \$45 million is to hire additional Federal agents and attorneys to investigate and prosecute financial fraud, predatory lending, and market manipulation; and \$40 million is for economic assistance grants for communities adversely impacted by trade.

Transportation, Housing and Urban Development

- **Essential Air Service:** The bill fills a shortfall in the Essential Air Service program of \$13 million. Providing these funds will ensure that eligible small- and medium-sized communities do not lose their air service during this fiscal year. This additional funding is fully offset.
- **Relief for Transit Agencies on Operating Expenses:** The bill provides transit agencies additional flexibility in the use of funding from the Recovery Act. The economic downturn is forcing many agencies to plan lay-offs, furloughs, and drastic service cuts. These cutbacks runs counter to the goals of the Recovery Act, and they occur at a time when demand for transit is rising. The bill allows transit agencies to use up to 10 percent of their formula grants from the Recovery Act on operating expenses. This is a limited provision designed to preserve jobs and support economic recovery.
- **Flood Prevention in North Dakota:** The bill addresses an emergency situation at Devils Lake, North Dakota. The lake is expected to rise substantially this summer, which would put the surrounding communities at risk. The State has already been allocated \$40 million in federal highway funds to repair the roads that surround Devils Lake. These roads are essential to prevent flooding. The provision in the bill would allow North Dakota to spend these funds more rapidly.
- **Housing Assistance for States Impacted by Hurricanes Katrina and Rita:** The bill provides additional funding to assist States that were impacted by Hurricanes Katrina and Rita address the continued need for affordable housing. The provision provides a total of \$80 million for section 8 vouchers. This funding is a combination of resources that were included in the Supplemental passed in October, as well as new funding. The vouchers will serve families whose FEMA and other temporary housing assistance is ending.
- **Gap Financing for stalled Go Zone and disaster housing tax credit projects:** The bill amends the HOME Investment Partnerships funding in the Recovery Act, ensuring that this funding accomplishes the Committee's intended goal of providing critical 'gap financing' for stalled disaster, GoZone and other low income housing tax credit projects across the country.

Legislative Branch

- The bill includes \$71.6 million for a Capitol Police interoperable radio system to replace their 25-year old analog system. The FY 2007 Supplemental included \$10 million to begin this project.