# STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2018

## **Omnibus Agreement Summary**

Highlights of the FY2018 State, Foreign Operations, and Related Programs Appropriations Bill:

The bill provides \$54 billion in discretionary funding for the U.S. Department of State, foreign operations, and related programs for FY2018. The bill is \$3.4 billion below the FY2017 level, including funds provided in the Security Assistance Appropriations Act, 2017 (SAAA).

Of this amount, the bill provides \$42 billion for base costs, and \$12 billion for Overseas Contingency Operations (OCO).

**Strengthens Embassy Security** – To ensure the safety of American diplomats, development professionals and facilities abroad, the bill provides \$6.1 billion for embassy security, which is \$1.2 billion above the FY2018 budget request.

**Promotes and Protects International Religious Freedom** – The bill provides not less than \$25 million for programs to promote and protect international religious freedom abroad, including to protect vulnerable and persecuted religious minorities. In addition, the bill provides \$6.5 million for the Ambassador-at-Large for Religious Freedom and \$2 million for the Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia.

**Counters Foreign Fighters and Violent Extremist Organizations** – The bill provides funding for programs to counter foreign fighters and violent extremist organizations in the Middle East, North Africa, and elsewhere, including \$114.3 million for the Counterterrorism Partnerships Fund, and requires sufficient monitoring, oversight, and control of such activities and assistance.

**Counters Russian Influence** – The bill includes not less than the authorized level of \$250 million for the Countering Russia Influence Fund to assist partners and allies in Europe and Eurasia in countering Russian influence and aggression.

Relief and Recovery for Areas Liberated from Violent Extremists – The bill provides not less than \$500 million for the Relief and Recovery Fund (RRF) to address instability in areas liberated from, at risk from, or under the control of the Islamic State of Iraq and Syria or other terrorist organizations in the Middle East and Africa. Funds are included in the RRF for stabilization assistance for vulnerable ethnic and religious minority communities.

**Promotes Democracy and Human Rights Abroad** – The bill provides not less than \$2.3 billion for democracy and human right programs abroad, of which \$215.5 million is for the Democracy Fund. In addition, the bill provides \$170 million for the National Endowment for Democracy, which is equal to the FY2017 enacted level. Not less than \$15 million is included to promote democracy and the rule of law in Venezuela, and \$3 million is provided for the documentation of human rights abuses in Burma, particularly abuses against the Rohingya.

### SUPPORTING KEY ALLIES

The bill provides critical economic and security assistance to key allies, including:

**Israel** – \$3.1 billion for assistance for Israel, equal to the current Memorandum of Understanding (MOU) level and the President's request. The bill prohibits funds for the United Nations Human Rights Council (UNHRC) until the Secretary of State determines that the UNHRC is taking significant steps to remove Israel as a permanent agenda item.

**Jordan** – \$1.525 billion for assistance for Jordan, \$250 million above the recently concluded MOU level, and authority for loan guarantees and an enterprise fund.

**Tunisia** – \$165.4 million for assistance for Tunisia, equal to the FY2017 enacted level, and authority for loan guarantees and an enterprise fund.

**Ukraine** – \$420.7 million for assistance for Ukraine, \$10.2 million above the FY2017 level, and authority for loan guarantees.

## STRENGTHENING GLOBAL HEALTH

**Global Health Programs** – \$8.7 billion for Global Health Programs, \$110 million above the FY2017 enacted level (including repurposed Ebola funds made available by the Act).

**HIV/AIDS** – Approximately \$6 billion for global HIV/AIDS assistance, of which \$5.67 billion is for the President's Emergency Plan for AIDS Relief (PEPFAR), \$1.35 billion is for the Global Fund, and \$330 million is for United States Agency for International Development (USAID) HIV/AIDS programs. The total provided for HIV/AIDS assistance is equal to the FY2017 enacted level.

**Global Health Security** – \$172.6 million to protect the U.S. homeland from contagious infectious disease outbreaks abroad by accelerating the capabilities of targeted countries to prevent, detect, and respond to such outbreaks.

**Polio** – Not less than \$59 million for polio eradication efforts, including not less than \$7.5 million for programs for Pakistan and Afghanistan. This level is equal to the FY2017 enacted level.

**Maternal and Child Health** – \$829.5 million for maternal and child health programs, including \$290 million for the GAVI Alliance.

**Malaria** – \$755 million to combat malaria, equal to the FY2017 enacted level.

**Tuberculosis** – \$261 million is provided for tuberculosis programs, \$20 million above the FY2017 enacted level.

**Neglected Tropical Diseases (NTDs)** – \$100 million is included to combat NTDs, equal to the FY2017 enacted level.

### INTERNATIONAL SECURITY ASSISTANCE

The bill provides \$9 billion (\$7.6 billion in base funding and \$1.4 billion in OCO funding) for international security assistance. This funding will bolster international stability and protect the homeland by providing critical assistance for counterterrorism and nonproliferation programs, international narcotics control and law enforcement, peacekeeping operations, foreign military training and education programs, as well as financing for critical military equipment for our partners around the world.

The bill provides: \$1.37 billion under International Narcotics Control and Law Enforcement; \$876.1 million under the Nonproliferation, Anti-terrorism, Demining and Related Programs account, of which \$344.8 million is for anti-terrorism programs; \$537.9 million under Peacekeeping Operations; and \$6.13 billion under Foreign Military Financing Program.

## **HUMANITARIAN ASSISTANCE**

The bill provides \$3.06 billion for Migration Refugee Assistance, equal to the FY2017 level (including funds provided in the SAAA).

The bill provides a total of \$4.3 billion for International Disaster Assistance, \$142.5 million below the FY17 level (including funds provided in the SAAA).

### **OPERATIONS AND PROGRAMS**

Operations – \$12 billion (\$8.9 billion in base funding and \$3.1 billion in OCO funding) for operations of the Department of State and related agencies, which includes \$6.1 billion for security upgrades and security personnel at diplomatic facilities abroad, and to implement the recommendations of the Benghazi Accountability Review Board report. The bill also includes \$88.4 million to improve and modernize information technology platforms at the Department of State.

In addition, the bill includes \$1.35 billion for USAID operating expenses, \$14 million below the FY2017 level (including funds provided in the SAAA).

The bill requires the Department of State, USAID, and any other agency funded by the Act to consult with the Committees on Appropriations prior to implementing any plan to expand, eliminate, consolidate, or downsize covered departments, agencies, or organizations.

**Millennium Challenge Corporation** – \$905 million to continue the work of the Millennium Challenge Corporation, equal to the FY2017 level.

**Palestinian Authority** – The bill continues current law restrictions on assistance for the West Bank and Gaza, with minor modifications, as well as restrictions on assistance for the Palestinian Authority. A new provision [section 7039(c)(1)(B)] is included to prohibit any funds in the Act to be made available to any educational institution in the West Bank or Gaza that the Secretary of State determines is named after an individual who committed an act of terrorism.

**Multilateral Assistance** – \$1.9 billion for multilateral assistance, including funding to meet U.S. commitments to international financial institutions. This funding level is \$252.9 million below the FY2017 enacted level. Additionally, the bill:

- Does <u>not</u> include authority to exceed the statutory 25 percent cap on U.S. contributions for UN peacekeeping activities.
- Funds under Contributions for International Organizations at the 22 percent assessed level.
- Includes a new provision that withholds 5 percent of the funds appropriated under Contributions to International Organizations from any specialized agency or other entity of the UN that the Secretary of State, in consultation with the U.S. Ambassador to the United Nations, determines has taken an official action against the national security interest of the United States or a U.S. ally, including Israel, with a waiver.

**North Korea Cyber Capabilities** – Includes a new provision [(7043(c)(1))] prohibiting assistance under the Act to the central government of a country that the Secretary of State determines engages in significant transactions contributing materially to the malicious cyber-intrusion capabilities of the Government of North Korea, with a waiver.

United States Citizens Wrongfully Detained Abroad – Includes a new provision requiring the Department of State to review assistance provided to U.S. citizens and nationals of the United States who are detained abroad, and to recommend ways to improve the Department's ability to identify cases of wrongful or unlawful detention of U.S. citizens, and to enhance assistance for such individuals.

**Central America** – \$615 million for engagement in Central America, \$40 million below the FY2017 enacted level. The bill continues significant pre-obligation conditions on implementing the United States Strategy for Engagement in Central America, including a multi-year spend plan.

**Safeguarding the Right to Life** – The bill supports important policy provisions to ensure the respect for life around the globe:

- Maintains the "Helms Amendment," banning the use of foreign aid funding for abortions;
- Ensures family planning programs funded through this bill are voluntary; and
- Prohibits funding of organizations the President determines to support coercive abortion or involuntary sterilization.

The bill and accompanying explanatory statement include numerous oversight provisions to ensure the proper use of taxpayer funds and accountability of the administration. For instance, the bill:

- Provides significant funding for the Inspectors General (IG), including the Special Inspector General for Afghanistan Reconstruction, and directs implementation of key IG and Government Accountability Office recommendations;
- Continues a prohibition on funding for private email accounts or servers; and
- Continues limitations on conference expenses.

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