

TITLE VI

INVESTING IN AMERICAN SECURITY, GROWTH, AND
OPPORTUNITY

This title contains the additional resources necessary to promote safety and security in our communities through law enforcement, community development, and weather prediction, and to promote innovation that creates new ideas leading to new products securing American growth and opportunity. The post-sequester level resources provided in the Congressional Budget Resolution, which set the allocations provided to the Committee and its Subcommittees, are insufficient to meet the needs of the Nation. Congress and the President should negotiate a bipartisan budget agreement as soon as possible that meets national security needs while supporting infrastructure, creating opportunity, and spurring innovation.

DEPARTMENT OF COMMERCE

INTERNATIONAL TRADE ADMINISTRATION

OPERATIONS AND ADMINISTRATION

The International Trade Administration [ITA] is responsible for promoting the sale of American goods and services overseas, and protecting American businesses by ensuring that foreign imports and markets comply with international trade laws and agreements. Ninety-five percent of the world's consumers live outside the United States, and the men and women of the U.S. and Foreign Commercial Service serve as diplomats, helping American businesses reach foreign buyers and helping to create and retain the 11.7 million U.S. jobs that are supported by exports. From sailboat hulls made in Baltimore to lightning rods invented in Colorado to medical equipment manufactured in California, ITA has supported thousands of American companies. This title provides an additional \$33,750,000 to the International Trade Administration, bringing the funding level up to the President's request.

BUREAU OF THE CENSUS

PERIODIC CENSUS AND PROGRAMS

The 2010 Census cost nearly \$13,000,000,000, and the Bureau projects that repeating the same paper-and-pencil Census could cost more than \$17,000,000,000 in 2020. However, new technologies such as Internet response and satellite address canvassing could save more than \$5,000,000,000. That \$5,000,000,000 in savings will be seriously jeopardized if the Census Bureau's primary account for research and development is not adequately funded in fiscal year 2016; the Bureau cannot conduct a cheaper, 21st-century 2020 Census unless testing, evaluation, and implementation are completed well in advance of the decennial. "Saving" millions of dollars in 2016 will cost taxpayers billions in 2020. This title provides an additional \$360,101,000, bringing Periodic Censuses and Programs up to the request level.

NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY
SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

National Institute of Standards and Technology [NIST] scientists have won four Nobel prizes to date, and continue to lead the private sector in exploring new scientific fields and helping businesses to efficiently and safely commercialize new technologies. NIST researchers advance technology and set standards in areas like efficient lithium battery applications, 5G wireless networks, and quantum computing. While most of NIST's work is behind the scenes, without this agency, Americans would not be driving electric cars, securely shopping online, or living in earthquake-resistant buildings. This title adds an additional \$62,161,000 to fund NIST laboratories at the request level.

INDUSTRIAL TECHNOLOGY SERVICES

Manufacturing Extension Partnership.—The Manufacturing Extension Partnership [MEP] program funds non-profit programs in all 50 states that help manufacturers adopt new technologies, achieve efficiency and profitability, and support an advanced manufacturing workforce. The \$11,000,000 increase provided under this title will generate \$209,000,000 in sales of American-manufactured products and will create 5,500 American manufacturing jobs.

National Network for Manufacturing Innovation.—The President's request included \$150,000,000 to fund two openly competed National Network for Manufacturing Innovation [NNMI] institutes at NIST, and to coordinate existing NNMI institutes government-wide. NNMI programs at the Departments of Defense and Energy are already helping groundbreaking progress in fields like digital manufacturing, 3D printing, and lightweight metals to generate innovative and American-made products. These discoveries could revolutionize manufacturing processes, enhance American competitiveness, and bringing jobs back home. This title provides the full requested amount for the National Network for Manufacturing Innovation.

CONSTRUCTION OF RESEARCH FACILITIES

Building 245.—The underlying bill provides \$13,000,000 to begin the renovation of Building 245, a 53-year-old radiation physics research facility that does not meet NIST's research or safety needs. This title provides an additional \$46,000,000 to construct the building's new wing, which will also serve as swing space during the building's renovation.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION
OPERATIONS, RESEARCH, AND FACILITIES

National Sea Grant Program.—The National Sea Grant Program provides funding for marine conservation research, education, and outreach to universities and other institutions in all 33 coastal and Great Lakes States. These grantees support coastal resilience research, develop coastal resources, provide hands-on opportunities for STEM education experiences, and work with communities to

promote awareness coastal resources, helping them better respond to natural disasters and understand ecosystem changes that can affect local economies. This title provides an additional \$10,578,000 for the National Sea Grant Program.

PROCUREMENT, ACQUISITION AND CONSTRUCTION

Ocean Survey Vessel.—NOAA currently has 16 ships in its aging fleet, but that number will dwindle to 8 vessels by 2028. In order to maintain its current oceanographic capacity, NOAA's fleet needs not one but eight additional vessels funded in the next 2–4 years, as each one takes 8–10 years to build. This ship is critical to NOAA's ability to map the ocean floor, support National Weather Service activities, conduct oceanographic and climate research, and support ecosystem and fisheries management, and this title fully funds the construction of this vessel at \$147,000,000.

Satellites.—The underlying bill provides \$135,000,000 to begin building new polar weather satellites, \$247,000,000 below the request level. These satellites provide 85 percent of the data used to forecast the weather, and are a vital component of Americans' personal, property, and economic security. One-third of U.S. GDP is affected by climate and weather, including farmers trying to protect livestock and crops, cities relying on energy from wind turbines and solar panels, and air travelers trying to get home safely and on time. In 2014 alone, the United States suffered eight major weather and climate events; estimated to have cost more than \$1,000,000,000 each, these disasters would have cost even more without sufficient warning. Inadequate funding for weather satellites means gambling with American lives and livelihoods. This title provides \$245,000,000 to bring the Polar Follow-On account up to the request level, and provides an additional \$2,500,000 to begin designing and procuring a Space Weather Follow-On satellite.

FISHERIES FINANCE PROGRAM ACCOUNT

West Coast Buyback Loan Program.—In the early 2000s, Congress appropriated funding for a "buyback" loan program to support fisheries on the West Coast, which found themselves with too many boats and not enough fish. This program helped fishermen to buy boats and permits from those looking to get out of the fishing industry. Unfortunately, NOAA's delay in implementing rules and regulations for this program caused interest to accrue for nearly 18 months before fishermen were allowed to start paying back their loans. As a result, after 10 years of payments, fishing families have only managed to pay 22 percent of the amount owed to the Federal Government.

The National Defense Authorization Act of 2015 included the bipartisan REFI Pacific Act, intended to allow fishermen to refinance those loans. However, despite having approved the text of the REFI bill, the Administration came back to Congress a month after the bill was signed and said that REFI couldn't be implemented without an additional appropriated amount of \$10,300,000.

The Committee is frustrated by the Administration's carelessness, both in causing the problem by charging an unnecessary 18 months of interest on the loans and in its mistaken assessment of the legislation to fix it. While not in the business of cleaning up

after the Administration, the Committee does not feel that fishing families should have to, either. This title amends the original REFI Pacific Act and provides \$10,300,000 for refinancing of West Coast Buyback loans.

DEPARTMENT OF JUSTICE

ADMINISTRATIVE REVIEW AND APPEALS

The recommendation includes an additional \$77,309,000 for Administrative Review and Appeals, of which \$75,000,000 is designated for the Executive Office of Immigration Review [EOIR] and \$2,309,000 is designated for the Office of Pardon Attorney [OPA].

Direct Legal Representation for Children.—The Committee provides an additional \$50,000,000 for direct legal representation for children going through the immigration court system. This level of funding will enable EOIR to expand its program for legal representation to unaccompanied children, which improves immigration court efficiencies by providing legal counsel to children going through immigration proceedings. Without representation, it is nearly impossible for unaccompanied children to navigate our exceedingly complex immigration laws and system. When unaccompanied children are effectively represented, immigration courts will be able to reduce the number of continuances granted for the purpose of obtaining counsel and/or evidence.

Legal Orientation Program [LOP].—The Committee provides an additional \$25,000,000 to expand the successful LOP and continue to improve efficiencies in immigration court proceedings for detained aliens by increasing their awareness of their rights and the overall immigration proceeding process. Reports have shown that LOP participants complete their immigration court cases in detention on an average of 12 days faster than detainees who do not participate in an LOP. The requested funding level will enable LOP to add at least 40 additional sites.

Clemency Initiative.—The additional level of funding provides additional support necessary to help OPA address the substantial growth in commutation applications received as a result of the Department's Clemency Initiative. As of January 2015, OPA had received more than 33,000 requests from Federal inmates for legal assistance to file clemency petitions. OPA expects to add 16 new attorneys to review these applications which will also help to lessen the overcrowding and expensive burden on our Federal prison system.

LEGAL ACTIVITIES

SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

The recommendation includes an additional \$45,000,000 for General Legal Activities Salaries and Expenses. The appropriation will augment the funding of the Civil Rights Division and Environmental and Natural Resources Division.

Civil Rights Division [CRT].—The Committee includes an additional \$28,000,000 for the CRT for priority areas identified in the President's budget request. Funding will add 18 attorneys to the CRT's Human Trafficking Prosecution Unit which will increase the

number of investigations opened, the number of cases brought, and the number of defendants charged. The Committee supports expanding CRT's efforts to ensure that all communities have effective and democratically accountable policing. The increased funding level will permit CRT to take a multi-faceted approach to ensure police officers, and police departments as a whole, are carrying out their missions lawfully. As part of the Department's Vulnerable People Priority Goal, the increase would enable CRT to increase its efforts protecting the rights of service members, enforcing the Civil Rights of Institutionalized Persons Act, and expanding opportunities and protections for equal education, equal housing, equal employment, and people with disabilities. To address the increase in workload associated with enforcement of Section 2 of Voting Rights Act and other voting matters, the additional resources for CRT's Voting Section will expand CRT's capacity to identify and investigate voting changes that may violate Federal law, and assist with litigation challenging such practices.

Environment & Natural Resources Division [ENRD].—With several small field locations across the United States, the ENRD is the Nation's environmental lawyer, and the largest environmental law firm in the country. The Committee includes an additional \$17,000,000 for ENRD to continue to work closely with an array of Federal agencies and with Gulf States to secure civil penalties under the Clean Water Act and natural resource damages under the Oil Pollution Act. The rapid expansion of oil and gas extraction on Indian lands in the last decade has impacted civil and criminal enforcement capacity necessary for protecting human health and the environment in Indian Country. In response to this, this level of funding will allow ENRD to work closely with Federal and tribal agencies to litigate cases addressing environmental violations in Indian Country. The Committee also supports ENRD's implementation of the National Strategy for Combating Wildlife Trafficking. The additional resources provided will address the increase in wildlife trafficking referrals and caseload, strengthen ENRD's enforcement and capacity building efforts and increase the number of wildlife offenders prosecuted.

UNITED STATES ATTORNEYS

SALARIES AND EXPENSES

The recommendation includes an additional \$59,216,000 for the Executive Office for United States Attorneys and the 94 U.S. Attorneys' offices. This level of funding will allow for the hiring of additional Assistant U.S. Attorneys as well as the hiring of a dedicated Prevention and Reentry Coordinator in all 94 districts to develop programs specifically tailored to their district to ensure that reentry and prevention programs are robust and address pressing needs within the community.

UNITED STATES MARSHALS SERVICE

SALARIES AND EXPENSES

The recommendation includes an additional \$35,581,000 for United States Marshals Service salaries and expenses. These addi-

tional resources will allow the Marshals Service to continue to hire new deputy U.S. marshals and support training opportunities in both Adam Walsh Act enforcement and high risk fugitive apprehension.

DRUG ENFORCEMENT ADMINISTRATION

SALARIES AND EXPENSES

The recommendation includes an additional \$58,289,000 for the Drug Enforcement Administration [DEA]. The Committee expects the DEA to use these resources to hire additional DEA agents, create a new financial investigation unit as part of DEA's Bilateral Investigation Unit within the Special Operations Division and add vetting, program coordination and IT improvements for existing Sensitive Investigative Units.

BUREAU OF ALCOHOL, TOBACCO, FIREARMS AND EXPLOSIVES

SALARIES AND EXPENSES

The recommendation includes an additional \$60,158,000 for the Bureau of Alcohol, Tobacco, Firearms and Explosives [ATF]. These additional resources will not only allow the ATF to hire additional agents, but will help to enhance the National Firearms Center in Martinsburg, West Virginia. The Center will be able to increase capacity, efficiency and production of firearms tracing, National Firearms Act [NFA] application processing and services, and firearms and explosives licensing services.

FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES

The recommendation includes an additional \$186,000,000 for Bureau of Prisons [BOP] salaries and expenses. The Committee expects \$141,000,000 of this funding increase to continue to expand programs for prisoner reentry and that reduce recidivism including adding the number of vocational training and education programs and helping inmates connect with families which eases the transition for when they are released. Resources of \$5,000,000 are provided to convert FCI Fort Worth to a Medical Referral Center that provides inpatient management and/or intensive monitoring to severely ill inmates with medical and mental health needs. By adding 36 medical beds, BOP will avoid costly treatment of inmates in community hospitals. Finally, resources of \$40,000,000 are provided to ensure the continued hiring of staff, including correctional officers, at USP Thomson. With an overcrowding rate of 52 percent at high-security facilities, the Committee supports all efforts to get the high-security prison in Thomson, Illinois, open in a safe and expedient manner.

STATE AND LOCAL LAW ENFORCEMENT ACTIVITIES

OFFICE ON VIOLENCE AGAINST WOMEN

VIOLENCE AGAINST WOMEN PREVENTION AND PROSECUTION
PROGRAMS

The recommendation includes an additional \$19,000,000 for the implementation of the Violence Against Women Act's 20/20 Initiative, a new program for fiscal year 2016. The initiative will focus on using evidence-based interventions and documenting and evaluating results. Of this amount, \$13,000,000 will be used to improve law enforcement and prosecutorial response to sexual assault and \$6,000,000 will be used to implement a domestic violence firearms lethality initiative.

OFFICE OF JUSTICE PROGRAMS

STATE AND LOCAL LAW ENFORCEMENT ASSISTANCE

The recommendation includes an additional \$153,332,000 for two grant programs within the Office of Justice Programs [OJP].

State Criminal Alien Assistance Program [SCAAP].—The Committee provides an additional \$121,332,000 to SCAAP. SCAAP provides Federal payments to states and localities that incurred correctional officer salary costs for incarcerating undocumented criminal aliens with at least one felony or two misdemeanor convictions for violations of state or local law, and incarcerated for at least 4 consecutive days during the reporting period.

Second Chance Act [SCA].—The Committee provides an additional \$32,000,000 for SCA programs, and urges OJP to use this funding to continue to administer SCA programs that benefit juveniles in the justice system. This program provides employment assistance, substance abuse treatment, housing, family programming, mentoring, victims support, and other services that help reduce reoffending and violations of probation and parole.

COMMUNITY ORIENTED POLICING SERVICES

COMMUNITY ORIENTED POLICING SERVICES PROGRAM

The recommendation includes an additional \$95,000,000 for the COPS Hiring Program. This additional level of funding will add approximately 500 new police officers on the streets of our communities.

SCIENCE

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

SCIENCE

In 2011, Adam Reiss and Brian Schmidt won the Nobel Prize in Physics by discovering, with the help of the Hubble and Spitzer Space Telescopes, that the Universe is expanding and that expansion is accelerating due to the mysterious "dark energy." In addition, in recent years, researchers have identified hundreds of exoplanets outside of our Solar System. What is the dark energy?

Could there be life on other planets? The answers to these questions could rewrite physics texts and has the potential to transform our understanding of ourselves and our Universe. This recommendation includes an additional \$96,000,000 for National Aeronautics and Space Administration [NASA] Science. Of this amount, \$46,000,000 is for the Wide-Field Infrared Survey Telescope [WFIRST] dedicated to the study of dark energy and, secondarily, exoplanets. Along with the resources included in the base bill, this will allow NASA to maximize WFIRST's science return by ensuring a launch in 2022 which will allow overlapping observations with the James Webb Space Telescope.

The recommendation also includes an additional \$50,000,000 for Mars Exploration to ensure NASA can take full advantage of the Mars 2020 opportunity. NASA's suite of Mars rovers and observation satellites are increasing our knowledge about our nearest neighbor, including whether Mars has or could support life.

SPACE TECHNOLOGY

NASA missions may fly in space, but they have real benefits here on Earth. NASA technologies are being used in drought-ridden places to locate underground water, build quieter and more fuel-efficient airplanes, and create shock absorbers that brace buildings in earthquakes. The recommendation includes \$54,000,000 for Space Technology to allow NASA to develop new, game changing technologies that will not only make NASA's missions more robust and cost-effective but will also create new American products and new American jobs.

EXPLORATION

The Committee provides \$50,000,000 for the Orion Multi-Purpose Crew Vehicle (Orion). This spacecraft, along with the Space Launch System, is built to take humans beyond low-Earth orbit. Funding in this title is needed to accelerate technologies that will support astronauts, including displays and controls, environmental management, and life support.

SPACE OPERATIONS

Today, no human can leave this planet and return safely without paying millions of dollars to the Russian Government. The United States depends on Russia for access to, and operation of, our orbiting National Laboratory, the International Space Station [ISS]. U.S. companies Boeing and SpaceX have signed fixed-price contracts with NASA, promising to fly astronauts to the ISS on U.S. vehicles by 2017. The base bill jeopardizes that schedule by providing less than the amount needed to pay contracted milestones in fiscal year 2016. That is why this title includes \$300,000,000 for Commercial Crew to ensure NASA can stop paying Russia to meet its ISS transportation commitments as soon as possible.

If successful, Boeing and SpaceX will have created a whole new industry where private companies can transport humans into space. That industry will produce real manufacturing jobs in the United States.

NATIONAL SCIENCE FOUNDATION
RESEARCH AND RELATED AGENCIES

The National Science Foundation [NSF] was established as an independent agency by the National Science Foundation Act of 1950 (Public Law 81-507) and is authorized to support research and education programs that promote the progress of science and engineering in the United States. The Foundation supports research and education in all major scientific and engineering disciplines through grants, cooperative agreements, contracts, and other forms of assistance in all parts of the United States. The Foundation also supports unique, large-scale research facilities and international facilities.

This title supports an increase of \$252,655,000 to fully fund the request for NSF's Research and Related Activities account. Unfettered basic research selected in a merit-reviewed, competitive process generates new ideas that become new products and new companies. The unexpected consequences of a good idea can be transformational. For example, two graduate students' NSF grant to optimize search engines has become a powerhouse of search, email, cloud computing, and online connectivity—Google. Not every grant becomes a company worth hundreds of billions of dollars, but basic research is a major catalyst for high growth, high value companies and industries in the 21st century.

EDUCATION AND HUMAN RESOURCES

In addition to supporting the best and brightest scientists and researchers in our nation, NSF also plays a crucial role in the innovation pipeline by teaching and inspiring aspiring scientists, technicians, engineers, and mathematicians. NSF programs funded under NSF's Education and Human Resources [EHR] teach basic science and math concepts to preschoolers, encourage talented science, technology, engineering, and mathematics [STEM] undergraduates to become K-12 teachers, and support outstanding graduate students doing cutting-edge research in their fields. Some programs target underserved institutions, like Historically Black Colleges and Universities and tribal colleges, and others address skills shortages in the workforce, focusing on students in engineering and cybersecurity. This title provides an additional \$96,570,000 to fully fund the request for Education and Human Resources.

RELATED AGENCIES

LEGAL SERVICES CORPORATION

In more than two-thirds of civil cases, at least one party appears in court without a lawyer. The stakes are often high—securing needed legal help for a disabled child, remaining in a family home in one's twilight years, getting wages earned and deserved, and helping victims of domestic abuse leave their abusers. Yet litigants without counsel often end up losing. Having a lawyer can make the difference between eviction and having a home. That is why we have a Legal Services Corporation [LSC]—to represent the poor and indigent in cases that make the difference between getting by

and getting ahead. The \$67,000,000 included in this title for the LSC meets the President's budget request and will allow LSC to serve 1,000 more clients.

ADMINISTRATIVE PROVISION

SEC. 601. Bill language is included limiting the availability of funds in this title until enactment of the Bipartisan Budget Act of 2015, an act increasing the post-sequester discretionary caps contained in the Budget Control Act of 2011.