

# **Continuing Appropriations and Extensions Act, 2025**

## ***Section-by-Section Summary***

### **DIVISION A—CONTINUING APPROPRIATIONS ACT, 2025**

#### **Section 101. Extension of FY 2024 Funding, with Certain Exceptions and Modifications.**

Appropriates funding at the levels and under the conditions provided in fiscal year 2024 appropriations Acts for continuing projects and activities, with exceptions and modifications for technical budgetary issues and certain extensions and authorities.

#### **Section 102. Prevention of New or Accelerated Production and New Multi-Year Activities at DOD.**

Prevents the Department of Defense (DOD) from using funds provided by the continuing resolution (CR) for new or accelerated production of certain projects and other new starts and activities. It also prevents DOD from initiating certain multi-year procurements.

#### **Section 103. Terms and Conditions.**

States that funds provided by section 101 shall be available to the extent and in the manner that would be provided in the pertinent appropriations Act.

#### **Section 104. Prevention of New Starts and Activities.**

Prevents appropriations provided by the CR from being used for new starts and new activities.

#### **Section 105. Technical Budget Matter.**

Contains technical budget matter providing that appropriations in the CR are to be used to conduct fiscal year 2025 activities and programs during the CR period.

#### **Section 106. End Date of CR.**

Continues the appropriations and authorities provided by the CR through the earlier of December 20, 2024, or the enactment of the applicable appropriations Act.

#### **Section 107. Requirement to Charge CR Spending to Enacted Full-Year Appropriations Bill.**

Requires that spending under the CR be charged to the full-year appropriations bill when such bill is enacted.

#### **Section 108. Apportionment Timing During the CR.**

Waives the normal time limitations for submission and approval of apportionments of accounts given the duration of a part-year CR.

#### **Section 109. Expenditures for Grant Programs and Similar Payments.**

Prevents agencies from spending money too quickly for grant programs and similar payments to preserve Congress's final funding prerogatives, as Congress has not made final funding determinations for fiscal year 2025.

#### **Section 110. Funding Shall be Spent in the Most Limited Manner Possible.**

Reiterates that funding shall be spent in the most limited manner possible to continue projects and activities, as Congress has not made final funding determinations for fiscal year 2025.

#### **Section 111. Operations of Mandatory Programs and Appropriated Entitlements.**

Continues mandatory programs and appropriated entitlements. In the case of a government shutdown after the CR end date in section 106, provides some of those programs with funding for payments that are due up to 30 days following the expiration of the CR.

**Section 112. Restrictions on Furloughs or Termination of Employees.**

Permits funds provided by the CR to be apportioned up to a rate for operations necessary to avoid furloughs, after the agency has taken all necessary action to reduce or defer non-personnel-related administrative expenses.

**Section 113. Waiver Language for Intelligence Programs.**

Provides waiver language for certain intelligence programs as well as agencies that operate under the State Department Basic Authorities Act and Foreign Relations Authorization Act.

**Section 114. Redesignated and Specially Designated Funds.**

Redesignates previously designated emergency and disaster relief funds to conform to the new statutory spending caps under the Fiscal Responsibility Act of 2023. Dictates that specially designated funds in fiscal year 2024 appropriations Acts should be considered the same type of funding under the CR.

**Section 115. Directions for OMB and Agencies on Executing a CR.**

Directs the Office of Management and Budget (OMB) and agencies to execute a CR by accounting for the levels provided to them by this CR inclusive of any rescissions that were in last year's appropriations Acts.

**Section 116. Agricultural Credit Insurance Fund Program.**

Ensures the Department of Agriculture can fully meet the demand for Direct and Guaranteed Farm Ownership loans.

**Section 117. Rural Housing Service – Rural Community Facilities Program.**

Provides flexibility to the Department of Agriculture to spend at a faster rate of operations to maintain activities under the Rural Community Facilities Program.

**Section 118. Special Supplemental Nutrition Program for Women, Infants, and Children (WIC).**

Provides flexibility to the Department of Agriculture to spend at a faster rate of operations to maintain participation in the WIC program.

**Section 119. Commodity Assistance Program – Commodity Supplemental Food Program.**

Provides flexibility to the Department of Agriculture to spend at a faster rate of operations for the Commodity Supplemental Food Program to maintain the current caseload.

**Section 120. Livestock Mandatory Reporting Act of 1999.**

Extends the Livestock Mandatory Reporting Act of 1999 for the duration of the CR.

**Section 121. U.S Parole Commission.**

Extends the authorization for the U.S. Parole Commission for the duration of the CR.

**Section 122. Columbia River Treaty.**

Authorizes the Corps of Engineers to meet obligations of the Columbia River Treaty.

**Section 123. Bureau of Reclamation.**

Extends an authorization for the Bureau of Reclamation for the duration of the CR.

**Section 124. Treasury OIG Authority to Spend Existing Balances.**

Provides the Department of the Treasury Office of Inspector General with the authority to spend existing balances to continue oversight activities for the Emergency Rental Assistance programs as well as the Coronavirus Relief Fund.

**Section 125. Executive Office of the President – Presidential Transition.**

Provides \$25 million for Executive Office of the President activities related to the Presidential transition.

**Section 126. District of Columbia Presidential Inaugural and Emergency Planning Costs.**

Provides a rate of operations of \$47 million for emergency planning and security costs associated with inauguration activities.

**Section 127. Technical Correction to the FY 2024 Appropriations Language for the Public Defender Services for D.C.**

Removes a statutory carveout in the Federal Payment to the District of Columbia Public Defender Service account.

**Section 128. District of Columbia Local Funds.**

Authorizes the District of Columbia to spend its locally raised revenue at rates provided for in the District's Fiscal Year 2025 Local Budget Act of 2024.

**Section 129. GSA Presidential Transition.**

Provides \$19.4 million for the General Services Administration (GSA) to conduct Presidential transition activities.

**Section 130. NARA Presidential Transition.**

Provides \$23 million for the National Archives and Records Administration (NARA) to conduct transition-related activities, as required by the Presidential Records Act of 1978.

**Section 131. OPM Postal Service Health Benefits Program.**

Increases the rate of operations to the Office of Personnel Management (OPM) Salaries and Expenses account by \$24 million for implementation of the Postal Service Health Benefits Program.

**Section 132. Coast Guard C-27J Missionization Program.**

Provides authority for Coast Guard to use resources made available during the CR relating to closeout costs for the C-27J missionization program.

**Section 133. Coast Guard Commercially Available Icebreaker Program.**

Makes a technical fix relating to the Commercially Available Icebreaker program.

**Section 134. Disaster Relief Fund Spend Faster.**

Allows the Federal Emergency Management Agency the flexibility to spend at a faster rate of operations from the Disaster Relief Fund to respond to declared disasters during the duration of the CR.

**Section 135. United States Secret Service Spend Faster.**

Allows the United States Secret Service the flexibility to spend at a faster rate of operations from Operations and Support for protective operations, including for activities relating to National Special Security Events and the 2024 Presidential Campaign during the duration of the CR.

**Section 136. United States Secret Service Funding.**

Provides \$231 million in funding for the United States Secret Service in support of protective operations for the duration of the CR and includes reporting requirements.

**Section 137. National Flood Insurance Program.**

Extends authorization for the National Flood Insurance Program for the duration of the CR.

**Section 138. Changes to the Hermit’s Peak/Calf Canyon Fire Assistance Act.**

Extends deadlines in the Hermit’s Peak/Calf Canyon Fire Assistance Act for the duration of the CR.

**Section 139. National Park Service Inauguration.**

Increases the rate of operations to the National Park Service Operation of the National Park System account by \$5 million for safety and security activities related to the inauguration on the National Mall.

**Section 140. Liquidation Extension.**

Extends authority for the National Park Service to liquidate currently obligated funds related to the recovery of historic properties damaged by hurricanes.

**Section 141. Wildfire Suppression Operations.**

Allows the Forest Service the flexibility to spend at a faster rate of operations from the Wildland Fire Management account during the duration of the CR to prepare for suppression activities related to wildland fire.

**Section 142. Indian Health Service New Facilities.**

Increases the rate of operations to the Indian Health Service Services account by \$24.2 million and to the Indian Health Service Facilities account by \$2 million for staffing and operating newly opened medical facilities.

**Section 143. Contribution Extension.**

Extends authority for the Bureau of Ocean Energy Management to continue collecting contributions for ongoing studies.

**Section 144. Bureau of Labor Statistics.**

Increases the rate for operation for the Bureau of Labor Statistics to maintain the Current Population Survey (CPS) and prevent a potential reduction in the sample size of the monthly CPS.

**Section 145. Funding for the Temporary Assistance for Needy Families Program.**

Extends funding for the Temporary Assistance for Needy Families (TANF) program for the duration of the CR. The extension will allow the Department of Health and Human Services to make first-quarter payments to States.

**Section 146. Payments to Heirs of Former Members of the House of Representatives.**

Provides mandatory death gratuity payments to the heirs of three former Members of the House of Representatives.

**Section 147. Trident Refit Facility New Start.**

This language allows the Navy to award the first increment of the P-684 Trident Refit Facility Expansion at Kings Bay, Georgia as planned, which allows the facility to be ready to accept the Columbia class Submarine.

**Section 148. Fiscal Year 2017, 2018, 2019, and 2020 Military Construction Projects.**

Extends the authority for the Department of Defense to obligate funds during the period of the CR for military construction projects that first received funding in fiscal years 2017, 2018, 2019, and 2020.

**Section 149. VA Major Construction Funds.**

Rescinds and reappropriates fiscal year 2020 major construction funds that were not able to be obligated in order for them to be available in fiscal year 2025.

**Section 150. Essential Air Service.**

Provides flexibility to the Department of Transportation to spend at a faster rate of operations to sustain air service to Essential Air Service airports.

**Section 151. Tenant-Based Rental Assistance.**

Allows the Department of Housing and Urban Development to use certain carryover balances to meet voucher renewal needs.

**Section 152. Coast Guard Temporary Exemption.**

Provides a temporary exemption from authorized enlisted end strength.

**DIVISION B—EXTENSIONS**

**TITLE I—MISCELLANEOUS EXTENSIONS**

**Section 101. Protection of Certain Facilities and Assets from Unmanned Aircraft.**

Extends DHS and DOJ’s existing authority to counter credible unmanned aircraft system (UAS) threats to large public gatherings and certain facilities, assets, and individuals in the U.S. through December 20, 2024. Among other missions, DHS and DOJ components use the authority to protect against UAS posing credible threats at Special Event Assessment Rating (SEAR)/National Special Security Events (NSSE) events, detect and mitigate drones used for smuggling at our nation’s borders, and to detect and prevent the introduction of weapons, cell phones, escape tools, and contraband via drone at prisons.

**Section 102. Joint Task Forces.**

Extends the authority for Department of Homeland Security (DHS) Joint Task Forces (JTF) through December 20, 2024. This authority enables the Secretary to establish and operate JTFs that bring together personnel from components across the department in order to better coordinate efforts within the department and across critical partners, including international partners. JTF-East, the only current JTF, has led work to increase intelligence and information sharing with these partners to synchronize operations, improve the targeting of vessels of interest, such as those suspected of drug trafficking, and target pathways used for smuggling.

**Section 103. National Cybersecurity Protection System Authorization.**

Extends the authorization for CISA to provide federal agencies with cybersecurity services through December 20, 2024. National Cybersecurity Protection System, which includes EINSTEIN – a cyberattack detection and blocking service – is a suite of technical cybersecurity services that federal civilian executive branch agencies can use to maintain situational awareness and prevent attacks. Without an extension of this authorization, CISA will not have the authority to provide services on federal executive branch networks, nor would CISA be able to use the technical threat information from one agency to protect other agencies or share the threat information with the private sector.

**Section 104. Chesapeake and Ohio Canal National Historical Park Commission.**

Extends the authorization for the Chesapeake and Ohio Canal National Historical Park Advisory Commission through December 20, 2024, which was established in Public Law 91-664 to advise and consult with the Secretary of the Interior on general policies and specific matters related to the administration and development of the Chesapeake and Ohio Canal National Historical Park.

**Section 105. EBT Benefit Fraud Prevention.**

Extends the authority for replacing stolen supplemental nutrition assistance program (SNAP) benefits through December 20, 2024. Amends the requirements and deadline for the U.S. Department of Agriculture report to Congress on SNAP benefit theft through card skimming, card cloning, and other similar methods. Directs GAO to issue a report to Congress on the risks related to SNAP EBT payment system security, including stolen benefits via card skimming, card cloning, and other similar methods.

**Section 106. Extension of Forest Service Participation in ACES Program.**

Extends the authority for the Forest Service to use the Agriculture Conservation Experienced Services (ACES) program through December 20, 2024.

**Section 107. Extension of Good Neighbor Authority.**

Extends the authority for states to retain revenue from timber sales through December 20, 2024.

**Section 108. Temporary Extension of Food for Peace Act.**

Extends authorities in Food for Peace through December 20, 2024.

**Section 109. Overseas Pay Comparability and Limitation.**

Extends the ability of federal agencies to pay a locality-based payment for Foreign Service and Civil Service employees while they are serving overseas through December 20, 2024, which would provide pay continuity for approximately 11,000 individuals serving overseas. This extends an authority that has been in place since 2009 and is mission critical to provide pay parity for certain federal employees serving overseas.

**Section 110. Provisions Related to the Compact of Free Association with the Republic of Palau.**

Subsection (a) extends authority for certain federal programs and services in the Republic of Palau until the new agreement takes effect. Subsection (b) makes amendments to the COFA Amendments Act of 2024 to clarify the process needed for the new agreement with Palau to take effect (which follows the same process as the Federated States of Micronesia and the Republic of the Marshall Islands).

**Section 111. United States Agency for International Development Civil Service Annuitant Waiver.**

Extends USAID’s authority through December 20, 2024 to rehire a retiree into a position where there is exceptional difficulty recruiting or when there is an emergency need to hire positions without decreasing their annuity payments.

**Section 112. United States Agency for International Development Inspector General Annuitant Waiver.**

Extends and modifies through December 20, 2024 the authority for the USAID Office of the Inspector General to rehire retired inspectors general for oversight of emergent crises that are not designated overseas contingency operations, and incentivize annuitants to work on critical oversight priorities without affecting their retirement payments.

**Section 113. Extension of Hong Kong Human Rights and Democracy Act of 2019.**

This extends the asset and visa sanctions authorities in the Hong Kong Human Rights and Democracy Act of 2019 through December 20, 2024. These authorities relate to sanctions on persons undermining Hong Kong’s autonomy and carrying out human rights abuses in Hong Kong.

**Section 114. Extension of Transfers of Air Traffic Systems Acquired with AIP Funding.**

This section changes the effective date of section 728 of the FAA Reauthorization Act of 2024 from October 1, 2024 to December 20, 2024.

**TITLE II—HEALTH EXTENDERS**

**SUBTITLE A—PUBLIC HEALTH**

**Section 201. Extension of Programs Relating to Autism.**

Extends, through December 20, 2024, developmental disabilities surveillance and research; autism education, early detection, and intervention activities; and the interagency autism coordination committee at the Department of Health and Human Services.

**Section 202. Extension of Authority to Issue Priority Review Vouchers to Encourage Treatments for Rare Pediatric Diseases.**

Extends the Food and Drug Administration Rare Pediatric Disease Priority Review Voucher designation period authority through December 20, 2024.

**Section 203. No Surprises Act Implementation Funding.**

Extends the period of availability of expiring funding for the Department of Health and Human Services, Department of Labor, and Treasury Department to implement the No Surprises Act, enabling agencies to use existing funds through September 30, 2025.

**SUBTITLE B—MEDICAID**

**Section 211. Medicaid Funding for the Northern Mariana Islands.**

Provides \$27.1 million to the Northern Mariana Islands to address a shortfall under the territory’s cap on federal Medicaid funding in FY 2023 and 2024.

**SUBTITLE C—MEDICARE**

**Section 221. Revising Phase-In of Medicare Clinical Laboratory Test Payment Changes.**

Delays by one year pending Medicare payment reductions and data reporting periods for the Clinical Laboratory Fee Schedule under the Protecting Access to Medicare Act.

**Section 222. Medicare Improvement Fund.**

This provision changes the total amount available in the Medicare Improvement Fund for services furnished “during and after fiscal year 2022, \$0” to “during and after fiscal year 2026, \$3,197,000,000.”

**TITLE III—VETERANS EXTENDERS**

**SUBTITLE A—HEALTH CARE**

**Section 301. Extension of Authority for Collection of Copayments for Hospital Care and Nursing Home Care.**

This section extends VA’s authority to collect copayments for inpatient hospital and nursing home care from September 30, 2024 to September 30, 2025.

**Section 302. Extension of Requirement to Provide Nursing Home Care to Certain Veterans with Service-Connected Disabilities.**

This section extends VA’s authority to provide nursing home care to veterans with a service-connected disability rated at 70 percent or more or who require nursing home care for their service-connected disability from September 30, 2024 to September 30, 2025.

**Section 303. Extension of Expansion of Rural Access Network for Growth Enhancement Program of the Department of Veterans Affairs.**

This section extends VA’s authority under the *Sgt. Ketchum Rural Mental Health Act of 2021* (P.L. 117-21) to establish and maintain three new centers as part of the Rural Access Network for Growth Enhancement (RANGE) program from the end of fiscal year 2024 to the end of fiscal year 2025.

**Section 304. Extension of Pilot Program to Provide Veterans Access to Complementary and Integrative Health Programs through Animal Therapy, Agritherapy, Sports and Recreation Therapy, Art Therapy, and Posttraumatic Growth Programs.**

This section extends VA’s authority under the *Scott Hannon Veterans Mental Health Care Improvement Act of*

2019 (P.L. 116-171) to carry out a pilot program to provide veterans with access to alternative mental health therapies, including animal and equine therapy, agritherapy, sports, recreation, art, and more until September 30, 2025.

**Section 305. Extension of Authority for Joint Department of Defense-Department of Veterans Affairs Medical Facility Demonstration Fund.**

This section extends the authority for the joint Department of Defense-Department of Veterans Affairs Medical Facility Demonstration Fund which provides funding for the Captain James A. Lovell Federal Health Care Center in North Chicago, Illinois from September 30, 2024 to September 30, 2025.

**SUBTITLE B—MEMORIAL AFFAIRS**

**Section 311. Extension of Entitlement to Memorial Headstones and Markers for Commemoration of Veterans and Certain Individuals.**

This section extends VA's authority to provide memorial headstones and markers for the commemoration of veterans, spouses, and eligible dependent children whose remains are unavailable from October 1, 2024 to September 30, 2025.

**Section 312. Extension of Authority to Bury Remains of Certain Spouses and Children in National Cemeteries.**

This section extends VA's authority to bury the remains of certain spouses and children in national cemeteries from October 1, 2024, to September 30, 2025.

**Section 313. Authority for Use of Flat Grave Markers at Santa Fe National Cemetery, New Mexico.**

Section 5002 of the *National Defense Authorization Act for Fiscal Year 2024* (P.L. 118-31) repealed the authority for VA to use flat grave markers at Santa Fe National Cemetery. This section allows for flat grave markers in any section at the Santa Fe Cemetery where flat markers were already in use on December 22, 2023.

**SUBTITLE C—HOMELESSNESS**

**Section 321. Extension of Authority to Provide Assistance for Specially Adapted Housing for Disabled Veterans Residing Temporarily in Housing Owned by a Family Member.**

This section extends VA's authority to assist certain disabled veterans temporarily residing with family members to modify their homes to meet their unique disability needs from December 31, 2024 to September 30, 2025.

**Section 322. Extension of Authority for Specially Adapted Housing Assistive Technology Grant Program.**

This section extends VA's authority to operate a grant program that encourages the development of specially adapted house assistive technology that enables more disabled veterans to live independently from September 30, 2024 to September 30, 2025.

**Section 323. Extension of Authorization of Appropriations for Homeless Women Veterans and Homeless Veterans with Children Reintegration Grant Program.**

This section extends the authorization for \$1,000,000 in annual appropriations for a grant program operated by the Department of Labor that supports organizations that connect homeless veterans with long-term, meaningful employment to end chronic homelessness cycles from the end of fiscal year 2024 to the end of fiscal year 2025.

**Section 324. Extension of Authority for Treatment and Rehabilitation for Seriously Mentally Ill and Homeless Veterans.**

This section extends VA's authority to operate the Health Care for Homeless Veterans (HCHV) program, which provides outreach, case management, residential treatment, and community partner coordination and resources



to homeless veterans from September 30, 2024 to September 30, 2025.

**Section 325. Extension of Funding for Financial Assistance for Supportive Services for Very Low-Income Veteran Families in Permanent Housing.**

This section extends VA's authority to operate the Supportive Services for Veteran Families (SSVF) program, a grant program for community organizations that provides support to very low-income veteran families experiencing or at risk of homelessness through rapid housing, rental assistance, case management, and other services from the end of fiscal year 2024 to the end of fiscal year 2025.

**Section 326. Extension of Funding for Grant Program for Homeless Veterans with Special Needs.**

This section extends VA's authority to operate a grant program to assist community organizations that serve homeless veterans with special needs, including women veterans, veterans who are elderly, terminally ill, mentally ill, or care for children from the end of fiscal year 2024 to the end of fiscal year 2025.

**SUBTITLE D—OTHER AUTHORITIES**

**Section 331. Extension of Authority to Transport Individuals to and from Department of Veterans Affairs Facilities.**

This section extends VA's authority to provide critical transportation services through its Veterans Transportation Services Program for veterans traveling to and from medical appointments from September 30, 2024 to September 30, 2025.

**Section 332. Extension of Testimonial Subpoena Authority of Inspector General of the Department of Veterans Affairs.**

This section extends the Department of Veterans Affairs Office of Inspector General's authority to subpoena witnesses' attendance and testimony as necessary to carry out the office's duties from May 31, 2025 to September 30, 2025.

**Section 333. Extension of Authority to Maintain Regional Office in the Republic of the Philippines.**

This section extends VA's authority to maintain a regional office in the Republic of the Philippines from September 30, 2024 to September 30, 2025.

**Section 334. Extension and Modification of Authority for Monthly Assistance Allowance for Disabled Veterans Training in Paralympic and Olympic Sports Program.**

VA currently allocates \$2,000,000 to carry out the Paralympic and Olympic Sports program, which has not been increased in over ten years. This section increases the funding allocation to \$2,500,000 for each fiscal year from 2024 to 2027.

**Section 335. Extension of Authority for Report on Equitable Relief Provided Due to Administrative Error.**

This section extends the requirement for VA to report annually to Congress on the cost of administrative errors made by the Department and any relief provided in response from December 31, 2024 to December 31, 2025.

**Section 336. Modification of Certain Housing Loan Fees.**

This is the offset the Committee on Veterans Affairs uses for veterans legislation.

**Section 337. Extension of Authority for Transfer of Real Property.**

This section extends VA's authority to transfer unneeded or unused Department property to organizations that offer services to homeless veterans; organizations engaged in historic preservation, or Native American Tribes from September 30, 2024, to September 30, 2025.

**Section 338. Extension of Requirements Relating to Chief Financial Officer of the Department.**

The *Johnny Isakson and David P. Roe, M.D. Veterans Health Care and Benefits Improvement Act of 2020* (P.L. 116–315) requires VA’s Chief Financial Officer (CFO) to certify that he or she has sufficiently collaborated with the subordinate CFOs of the Department and that he or she is confident in the financial projections included in VA’s annual budget request. This section extends this requirement from fiscal year 2026 to fiscal year 2029.

**TITLE IV—BUDGETARY EFFECTS**

**Section 401. Budgetary Effects.**

Technical budgetary provisions.